

# **FIREFIGHTERS' PENSION FUND**

ANNUAL FINANCIAL REPORT



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# **INDEPENDENT AUDITOR'S REPORT**

The Honorable President Members of the Board of Trustees Firefighters' Pension Fund City of Aurora, Illinois

We have audited the financial statements of the City of Aurora Firefighters' Pension Fund (the Fund), a fiduciary fund of the City of Aurora, Illinois (the City) as of December 31, 2017 and for the year then ended and the related notes to financial statements which collectively comprise the basic financial statements as listed in the accompanying table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Fund's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# Opinion

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Firefighters' Pension Fund of the City of Aurora, Illinois, as of December 31, 2017, and the changes in fiduciary net position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

# **Emphasis of Matter**

As discussed in Note 1A, these basic financial statements present only the Fund and are not intended to present fairly the financial position and changes in financial position of the City, in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that comprise the Fund's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Sikich LLP

Naperville, Illinois June 8, 2018

# (A Pension Trust Fund of the City of Aurora, Illinois)

# MANAGEMENT'S DISCUSSION AND ANALYSIS

This section presents management's discussion and analysis (MD&A) of the Aurora Firefighters' Pension Fund's financial statements. The MD&A addresses the major factors affecting the operations and investment performance of the fund during the fiscal year ended December 31, 2017 and includes comparative information for the fiscal year ended December 31, 2016.

The Aurora Firefighters' Pension Fund (the "Fund") is a defined benefit, single-employer public employees' retirement system in accordance with Illinois statutes. It is a pension trust fund of the City of Aurora, Illinois (the "City"). As of December 31, 2017, the Fund's membership included 206 active employees, 186 benefit recipients, and four inactive plan members not yet receiving benefits.

#### **Overview of Financial Statements and Accompanying Information**

This discussion and analysis is intended to serve as an introduction to the Fund's financial reporting which is comprised of the following components:

- 1. Basic Financial Statements: This information presents the Fund net position restricted for pension benefits for the Fund as of December 31, 2017. This financial information also summarizes the changes in Fund net position restricted for pension benefits for the year then ended.
- 2. Notes to Basic Financial Statements: The notes to basic financial statements provide additional information that is essential to achieve a full understanding of the data provided in the basic financial statements.
- 3. Required Supplementary Information: The required supplementary information consists of schedules and related notes concerning actuarial information, employer contributions, and investment returns.
- 4. Other Supplementary Information: This section includes a schedule of changes in plan net position with budget versus actual comparisons.

The Fund implemented Statement No. 67 of the Governmental Accounting Standards Board (GASB), *Financial Reporting for Pension Plans*, for the fiscal year ended December 31, 2013, becoming one of the first pension funds in the United States to implement this new reporting standard. The new financial reporting standard modified the Fund's notes to the basic financial statements and required supplementary information as well as required the calculation of a total pension liability and a net pension liability. The Fund's financial statements for the fiscal year ended December 31, 2017, include information for the fifth year that is compliant with GASB Statement No. 67.

### (A Pension Trust Fund of the City of Aurora, Illinois)

# MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

#### **Plan Net Position**

The statement of plan net position is presented for the Fund as of December 31, 2017 and 2016. The financial statement reflects the resources available to pay benefits to members, including retirees and beneficiaries, at the end of the years reported. A summary of the Fund's Plan Net Position is presented below:

Condensed S	tatement of Pla	n Net Position (	(in Millions)		
			Dollar	Percent	
	2017	2016	Change	Change	
Cash and Equivalents	\$ 4.663	\$ 5.769	\$ (1.106)	-19.2%	
Investments, at fair value	167.164	143.836	23.328	16.2%	
Receivables	0.352	0.290	0.062	21.4%	
Prepaid Expenses	0.024	0.018	0.006	33.3%	
Total Assets	172.203	149.913	22.290	14.9%	
Liabilities	0.049	0.053	(0.004)	-7.5%	
Total Net Plan Position	\$ 172.154	\$ 149.860	\$ 22.294	14.9%	

#### **Financial Highlights**

The Fund's net position increased \$22.3 million or almost 15% during the fiscal year ended December 31, 2017. The change in net position was due primarily to an increase in investments from \$143.8 million to \$167.2 million.

Under the actuarial methodology required for accounting purposes in accordance with GASB Statement No. 67, the Fund was actuarially funded at 50.4% at December 31, 2017. This reflects an increase from the 46.2% funded ratio of the prior year.

The annual money-weighted rate of return for the fund was 15.22% during 2017, compared to 6.53% during 2016 (net of fees).

#### **Funded Ratio**

The funded ratio of the plan measures the ratio of net position against actuarially determined liabilities and is one indicator of the fiscal strength of a pension fund's ability to meet obligations to its members. An annual actuarial valuation is required by state statute. The most recent available valuation showed that the funded status of the Fund as of December 31, 2017 increased to 50.4% from 46.2% at December 31, 2016 based upon the actuarial parameters established in GASB Statement No. 67. The employer's net pension liability (NPL) was \$169.7 million on December 31, 2017 as compared to \$174.2 million on December 31, 2016. The decrease in the employer's NPL was \$4.5 million or 2.6%. The decrease in the NPL was primarily due to four factors. First, the discount rate used to measure the total pension liability was

(A Pension Trust Fund of the City of Aurora, Illinois)

# MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

decreased from 6.21% for the December 31, 2016 valuation to 5.92% for the December 31, 2017 valuation pursuant to an actuarial test (i.e., the crossover test) required by GASB Statement No. 67. Second, the money-weighted rate of return for 2017 (15.22%) was greater than the investment rate of return assumed by the Fund's actuary (6.75%). Third, the retirement, termination and disability rate tables used were updated to reflect current actuarial trends. Lastly, salary increase rates were updated.

The actuarial assumptions of the Fund parallel those used by the Illinois Department of Insurance for its valuation of similar funds. For more information, please refer to the Schedule of Changes in the Employer's Net Pension Liability and Related Ratios included in the Required Supplementary Information section of this report.

As of December 31, 2017, the Fund had 206 active employees, 186 benefit recipients, and four inactive plan members not yet receiving benefits. During the prior year, the fund had 187 active participants, 186 benefit recipients, and three inactive plan members not yet receiving benefits.

#### Investments

The allocation of investment assets for the Fund as of December 31, 2017 and 2016 were as follows:

	Allocation of Inv	estments		
	2017	7	2016	5
	Amount	Percentage	Amount	Percentage
Cash and Cash Equivalents	\$4,662,595	2.7%	\$5,768,672	3.9%
Fixed Income Securities	51,729,461	30.1%	46,652,955	31.2%
Domestic Equity Securities	58,727,815	34.1%	49,645,743	33.2%
International Equity Securities	31,719,498	18.5%	24,715,505	16.5%
Real Estate Investment Trusts	17,442,853	10.2%	16,147,921	10.8%
Blended Mutual Funds	7,544,958	4.4%	6,674,401	4.4%
Total	\$171,827,180	100.0%	\$149,605,197	100.0%

Proper implementation of the Fund's investment policy requires that the performance of the investment portfolio be periodically evaluated and that the portfolio be analyzed to insure compliance with established asset allocation targets and statutory requirements. The Board of Trustees of the Fund evaluates its investment portfolio, in consultation with Marquette Associates, on a quarterly basis. Changes in the amounts of the asset classes during 2017 were generally related to changes in their fair values.

### (A Pension Trust Fund of the City of Aurora, Illinois)

# MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

#### **Changes in Plan Net Position**

A condensed statement of changes in plan net position for the years ended December 31, 2017 and 2016 is presented below. The financial statement reflects the changes in the resources available to pay benefits to plan participants, including retirees and beneficiaries.

	2017		17 2016		Dollar Change		Percent Change
Additions:							
Employer Contributions	\$	10.492	\$	9.811	\$	0.681	6.9%
Employee Contributions		2.057		1.997		0.060	3.0%
Net Investment Income		22.618		9.042		13.576	150.1%
Total Additions		35.167		20.850 14.3		14.317	68.7%
Deductions:							
Pension Benefits		12.821		12.156		0.665	5.5%
Administrative Expenses		0.052		0.064		(0.012)	-18.8%
Total Deductions	12.873		12.220		0.653		5.3%
Net Change in Plan Net Position	\$	22.294	\$	8.630	\$	13.664	158.3%

#### Condensed Statement of Changes in Plan Net Position (in Millions)

#### Additions

Additions to plan net position include employer and employee contributions and net income from investment activities. Employer contributions were slightly higher with \$10.5 million in 2017 and \$9.8 million in 2016, an increase of \$0.7 million or 7.0%.

Employee contributions in 2017 increased slightly -- by approximately \$60,000 or 3% -- from the prior year. The contributions required of employees are set by state statute as a percentage of gross salary. The fund's net investment income for 2017 was about \$22.6 million as compared to \$9 million during 2016. The increase in investment income was due to a more favorable market environment and higher returns in 2017 across all asset classes. The aggregate money-weighted rate of return (net of fees) for the Fund increased from 6.53% in 2016 to 15.22% in 2017.

#### Deductions

Deductions from plan net position are primarily benefit payments. During 2017 and 2016, the Fund paid \$12.8 million and \$12.2 million, respectively, in benefits. This was an increase of approximately \$0.6 million or 5% between the two fiscal years. This increase was due to the cost of initial age 55 and recurring annual 3% benefit increases authorized by statute for pensioners. The administrative costs of the Fund represented a nominal amount of less than 0.5% of total deductions in both 2017 and 2016.

### (A Pension Trust Fund of the City of Aurora, Illinois)

# MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

#### **Future Outlook**

Employer contributions are expected to increase in 2018 and the Fund's funded ratio is expected to rise over the course of the next several years based upon the impact of the projected unit credit actuarial cost method and the City making the full actuarially determined contribution each year. It is also anticipated that employee contributions will increase modestly over the next few years consistent with increases in employee salaries. With respect to investment income, the Fund will continue to structure its portfolio with the goal of maximizing returns over the long term within the investment policy guidelines established by the Fund's Board of Trustees and the constraints on allowable investments imposed by state statutes.

#### **Request for Information**

This financial report is designed to provide a general overview of Fund finances for interested parties. Questions concerning any information provided in this report or requests for additional financial information should be addressed to Mr. Martin S. Lyons, Chief Financial Officer/City Treasurer, City of Aurora, 44 East Downer Place, Aurora, IL 60507.

**BASIC FINANCIAL STATEMENTS** 

# FIREFIGHTERS' PENSION FUND

# STATEMENT OF FIDUCIARY NET POSITION

December 31, 2017

ASSETS	
Cash and Short-Term Investments	\$ 4,662,595
Investments, at Fair Value	
Fixed Income Securities	51,729,461
Domestic Equity Securities	58,727,815
International Equity Securities	31,719,498
Real Estate Investment Trusts	17,442,853
Blended Mutual Funds	7,544,958
Receivables (Net, Where Applicable,	
of Allowances for Uncollectibles)	
Accrued Interest	352,288
Prepaid Expenses	 24,123
Total Assets	 172,203,591
LIABILITIES	
Accounts Payable	46,655
Due to the Primary Government	 2,700
Total Liabilities	 49,355
NET POSITION RESTRICTED FOR PENSION BENEFITS	\$ 172,154,236

See accompanying notes to financial statements. - 3 -

# **FIREFIGHTERS' PENSION FUND**

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Year Ended December 31, 2017

ADDITIONS		
Contributions		
Employer Contributions	\$	10,491,826
Employee Contributions	Ψ	2,056,982
Employee contributions		2,030,902
Total Contributions		12,548,808
Investment Income		
Net Appreciation in Fair Value		
of Investments		19,947,266
Interest and Dividends		3,084,812
Total Investment Income		23,032,078
Less Investment Expense		(413,718)
Net Investment Income		22,618,360
Total Additions		35,167,168
DEDUCTIONS		
Pension Benefits		12,821,164
Administrative Expenses		51,872
Total Deductions		12,873,036
NET INCREASE		22,294,132
NET POSITION RESTRICTED FOR PENSION BENEFITS		
January 1		149,860,104
December 31	\$	172,154,236

See accompanying notes to financial statements. - 4 -

# FIREFIGHTERS' PENSION FUND

# NOTES TO FINANCIAL STATEMENTS

December 31, 2017

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Aurora Firefighters' Pension Fund (the Fund) of the City of Aurora, Illinois have been prepared in accordance with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the accounting policies are described below.

#### A. Reporting Entity

The Fund is a fiduciary fund of the City of Aurora, Illinois (the City) pursuant to GASB Statement No. 61 and is included in the City's fiduciary fund financial statements.

#### B. Fund Accounting

The Fund uses funds to report on its fiduciary net position and the changes in its fiduciary net position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. The Fund is classified in this report in the fiduciary category.

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the government. When pension plan assets are held under the terms of a formal trust agreement, a pension trust fund is used.

### C. Basis of Accounting

The Fund is accounted for with a flow of economic resources measurement focus. With this measurement focus, all assets, deferred inflows of resources, liabilities and deferred outflows of resources associated with the operation of this fund are included on the statement of fiduciary net position. Pension trust fund operating statements present increases (e.g., additions) and decreases (e.g., deductions) in net position restricted for pensions.

The accrual basis of accounting is utilized by the pension trust fund. Under this method, additions are recorded when earned and deductions are recorded at the time the liabilities are incurred.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

# 2. PLAN DESCRIPTION

## A. Plan Administration

Firefighter sworn personnel are covered by the Firefighters' Pension Fund, a single-employer defined benefit pension plan sponsored by the City. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-101) and may be amended only by the Illinois legislature. The City accounts for the Firefighters' Pension Plan as a pension trust fund.

The Fund is governed by a five-member Board of Trustees. Two members of the Board are appointed by the City's Mayor, one member is elected by pension beneficiaries and two members are elected by active firefighter employees.

# B. Plan Membership

At December 31, 2017, the measurement date, membership consisted of:

Inactive Plan Members Currently Receiving	
Benefits	186
Inactive Plan Members Entitled to but not	
yet Receiving Benefits	4
Active Plan Members	206
TOTAL	396

#### C. Benefits Provided

The following is a summary of benefits of the Fund as provided for in Illinois Compiled Statutes (ILCS):

The Fund provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement

# **CITY OF AURORA, ILLINOIS FIREFIGHTERS' PENSION FUND** NOTES TO FINANCIAL STATEMENTS (Continued)

# 2. PLAN DESCRIPTION (Continued)

## C. Benefits Provided (Continued)

benefit equal to 1/2 of the salary attached to the rank held at the date of retirement. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a covered employee who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes is capped at \$106,800, plus the lesser of <sup>1</sup>/<sub>2</sub> of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years of credible service may retire at or after age 50 and receive a reduced benefit (i.e., 1/2% for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1st after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or 1/2 of the change in the Consumer Price Index for the proceeding calendar year.

#### D. Contributions

Employees are required by ILCS to contribute 9.455% of their base salary to the Fund. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the Fund, as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year ended December 31, 2017, the City's contribution was 45.62% of covered payroll.

# 3. INVESTMENTS

The deposits and investments of the Fund are held separately from those of the City and are under the control of the Fund's Board of Trustees.

The pension fund categorizes the fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

# A. Investment Policy

ILCS limits the Fund's investments to those allowable by ILCS and requires the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Fund's investment policy authorizes the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment-grade corporate bonds and Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds, corporate equity and corporate debt securities and real estate investment trusts.

The Fund's investment policy in accordance with ILCS establishes the following target allocation across asset classes:

Asset Class	Target	Long-Term Expected Real Rate of Return
	25.000/	2 100/
Fixed Income	35.00%	2.10%
Domestic Equities	32.00%	5.60%
International Equities	16.00%	5.80%
Real Estate	10.00%	5.20%
Blended	5.00%	3.90%
Cash and Cash Equivalents	2.00%	0.40%

# **CITY OF AURORA, ILLINOIS FIREFIGHTERS' PENSION FUND** NOTES TO FINANCIAL STATEMENTS (Continued)

# **3. INVESTMENTS (Continued)**

# A. Investment Policy (Continued)

ILCS limits the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in 2017 in which best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major assets class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017 are listed in the table above.

# B. Concentrations

There are no significant investments (other than U.S. Government guaranteed obligations) in any one organization that represent 5% or more of Fund's investments.

# C. Rate of Return

For the year ended December 31, 2017, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 15.22%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### D. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy requires all bank balances to be covered by federal depository insurance.

## **3. INVESTMENTS** (Continued)

#### E. Interest Rate Risk

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2017:

				Ir	vestment Ma	turit	ies (in Years)		
Investment Type	Fair Value	L	ess than 1		1-5		6-10	Gr	eater than 10
U.S. Treasury Obligations	\$ 13,495,008	\$	249,335	\$	6,193,606	\$	5,143,709	\$	1,908,358
U.S. Agency Obligations	13,748,907		-		1,937,256		2,782,043		9,029,608
State and Local Obligations	998,331		-		652,269		203,427		142,635
Foreign Bonds	2,502,700		-		1,768,367		734,333		-
Corporate Bonds	 20,984,515		-		8,872,703		8,358,084		3,753,728
TOTAL	\$ 51,729,461	\$	249,335	\$	19,424,201	\$	17,221,596	\$	14,834,329

The Fund has the following recurring fair value measurements as of December 31, 2017. The U.S. Treasury obligations are valued using quoted prices (Level 1 inputs). The U.S. agency obligations are valued using institutional bond quotes (Level 2 inputs). The state and local obligations, foreign bonds and corporate bonds are valued based on quoted matrix pricing models (Level 2 inputs).

The Fund also has domestic and international equity securities and blended mutual funds valued using quoted prices (Level 1 inputs), and real estate investment trusts, measured based on the value of appraisals (Level 3 inputs).

In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

#### F. Credit Risk

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government, securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government and investment-grade corporate and state and local government bonds rated at or above BBB- by Standard and Poor's, Baa3 by Moody's and BBB-by Fitch by at least two of the three rating agencies. Additionally, the U.S. agency obligations that consist of FHLMC securities are rated Aaa by a national rating agency. The Fund's U.S. agency obligations consist of FHLMC, FNMA, GNMA and FFCB securities. For ratings that were available, these securities were rated Aaa by a national rating agency. The state and local obligations are rated Baa2 to Aaa.

# **3. INVESTMENTS (Continued)**

### G. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. The blended mutual funds are not subject to custodial credit risk.

# 4. PENSION LIABILITY OF THE CITY

## A. Net Pension Liability

The components of the net pension liability of the Fund as of December 31, 2017 were as follows:

Total Pension Liability Plan Fiduciary Net Position	\$ 341,849,507 172,154,236
City's Net Pension Liability	169,695,271
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	50.40%

See the schedule of changes in the employer's net pension liability and related ratios on page 13 of the required supplementary information for additional information related to the funded status of the Fund.

B. Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of December 31, 2017 using the following actuarial methods and assumptions.

Actuarial Valuation Date	December 31, 2017
Actuarial Cost Method	Entry-Age Normal
Assumptions	
Inflation	2.50%
Salary Increases	Service-Based
Investment rate	6.50%
Cost of Living Adjustments Tier 1	3.00%
Cost of Living Adjustments Tier 2	1.25%
Asset Valuation Method	Market

# 4. **PENSION LIABILITY OF THE CITY (Continued)**

# B. Actuarial Assumptions (Continued)

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table, projected to the valuation date with Scale BB for Healthy Members and the RP-2000 Disabled Retiree, projected to the valuation date with the Scale BB for Disabled Members.

# C. Discount Rate

The discount rate used to measure the total pension liability was 5.92%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that city contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected not to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments at 6.50% was blended with the index rate of 3.44% (3.78% in 2016) for tax exempt general obligation municipal bonds rated AA or better at December 31, 2017 to arrive at a discount rate of 5.92% (6.21% in 2016) used to determine the total pension liability.

# D. Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the City calculated using the discount rate of 5.92% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.92%) or 1 percentage point higher (6.92%) than the current rate:

	1% Decrease (4.92%)	D	Current biscount Rate (5.92%)	1% Increase (6.92%)		
Net Pension Liability	\$ 223,453,099	\$	/	\$		

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### FIREFIGHTERS' PENSION FUND

#### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS

#### Last Four Fiscal Years

MEASUREMENT DATE DECEMBER 31,		2014*		2015*		2016**		2017***
TOTAL PENSION LIABILITY								
Service Cost	\$	5,985,500	\$	7,066,326	\$	7,367,311	\$	7,269,588
Interest		16,210,812		17,099,622		18,138,200		20,143,311
Changes of Benefit Terms		-		-		-		-
Differences Between Expected and Actual Experience		(2,446,652)		4,467,361		(403,202)		(3,897,188)
Changes of Assumptions		8,646,419		3,427,566		19,351,814		7,121,858
Benefit Payments, Including Refunds of Member Contributions		(10,244,211)		(11,093,294)		(12,155,895)		(12,821,164)
Net Change in Total Pension Liability		18,151,868		20,967,581		32,298,228		17,816,405
Total Pension Liability - Beginning		252,615,425		270,767,293		291,734,874		324,033,102
TOTAL PENSION LIABILITY - ENDING	\$	270,767,293	\$	291,734,874	\$	324,033,102	\$	341,849,507
PLAN FIDUCIARY NET POSITION								
Contributions - Employer	\$	8,014,740	\$	9,996,199	\$	9,811,122	\$	10,491,826
Contributions - Member	Ŧ	1,973,576	Ŧ	1,999,670	Ŧ	1,996,917	Ŧ	2,056,982
Net Investment Income		7,332,222		785,543		9,041,925		22,618,360
Benefit Payments, Including Refunds of Member Contributions		(10,244,211)		(11,093,294)		(12,155,895)		(12,821,164)
Administrative Expense		(56,162)		(53,898)		(63,922)		(51,872)
Net Change in Plan Fiduciary Net Position		7,020,165		1,634,220		8,630,147		22,294,132
Plan Fiduciary Net Position - Beginning		132,575,572		139,595,737		141,229,957		149,860,104
PLAN FIDUCIARY NET POSITION - ENDING	\$	139,595,737	\$	141,229,957	\$	149,860,104	\$	172,154,236
EMPLOYER'S NET PENSION LIABILITY	\$	131,171,556	\$	150,504,917	\$	174,172,998	\$	169,695,271
Plan Fiduciary Net Position								
as a Percentage of the Total Pension Liability		51.60%		48.40%		46.20%		50.40%
Covered-Employee Payroll	\$	19,610,825	\$	21,095,259	\$	20,990,705	\$	22,996,168
Employer's Net Pension Liability as a Percentage of Covered-Employee Payroll		668.90%		713.50%		829.80%		737.90%

\* There were no assumption changes in 2014 or 2015.

\*\* There was a change in 2016 with respect to actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates and discount rates.

\*\*\* There was a change in 2017 with respect to actuarial assumptions from the prior year to reflect revised expectations with respect to retirement, termination and disability rates and discount rates.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

#### FIREFIGHTERS' PENSION FUND

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

#### Last Ten Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Actuarially Determined Contribution	\$ 6,544,272	\$ 6,728,930	\$ 8,268,060	\$ 8,558,590	\$ 7,366,525	\$ 7,576,605	\$ 8,014,252	\$ 9,948,313	\$ 9,801,110	\$ 10,404,037
Contributions in Relation to the Actuarially Determined Contribution	6,570,934	6,729,000	8,268,900	8,574,474	7,380,005	7,597,704	8,014,740	9,996,199	9,811,122	10,491,826
CONTRIBUTION DEFECIENCY (Excess)	\$ (26,662)	\$ (70)	\$ (840)	\$ (15,884)	\$ (13,480)	\$ (21,099)	\$ (488)	\$ (47,886)	\$ (10,012)	\$ (87,789)
Covered-Employee Payroll	\$ 18,943,346	\$ 19,102,729	\$ 18,711,049	\$ 18,653,043	\$ 19,252,373	\$ 19,977,316	\$ 19,610,825	\$ 21,095,259	\$ 20,990,705	\$ 22,996,168
Contributions as a Percentage of Covered-Employee Payroll	34.69%	35.23%	44.19%	45.97%	38.33%	38.03%	40.87%	47.39%	46.74%	45.62%
Notes to Required Supplementary Information										
Valuation date:	Actuarially det	ermined contribu	ution rates are ca	alculated as of J	anuary 1 of the	prior fiscal year				
Methods and assumptions used to determine con	tribution rates:									
Actuarial Cost MethodEntry-age normal through 2011; projected unit credit beginning in 2012Amortization MethodLevel percent of pay, closed; 100% through 2011 and 90% beginning in 2012Remaining Amortization period26 years as of December 31, 2014 (The funding schedule was reset to end in 2040 in 2011.)Asset Valuation MethodFive-Year Smoothed MarketInflation2.50%Salary IncreasesService-BasedPayroll Growth4.50% per yearInvestment Rate of Return7.00% through 2012; 6.75% beginning in 2013 including inflationRetirement AgeSee Note 2 in the Notes to Financial StatementsMortalityRP-2000 Combined Healthy Mortality Table with a Blue Collar Adjustment										

# FIREFIGHTERS' PENSION FUND

# SCHEDULE OF INVESTMENT RETURNS

Last Four Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2014	2015	2016	2017
Annual Money-Weighted Rate of Return,	5.89%	1.35%	6.53%	15.22%
Net of Investment Expense				

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

SUPPLEMENTARY INFORMATION

#### FIREFIGHTERS' PENSION FUND

#### SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -BUDGET AND ACTUAL

For the Year Ended December 31, 2017

	Original Budget	Final Budget		Actual	Variance Over (Under)
ADDITIONS	 0	0			
Contributions					
Employer Contributions	\$ 10,404,100 \$	10,404,100	\$	10,491,826 \$	87,726
Employee Contributions	 2,150,000	2,150,000		2,056,982	(93,018)
Total Contributions	 12,554,100	12,554,100		12,548,808	(5,292)
Investment Income					
Net Appreciation in					
Fair Value of Investments	-	-		19,947,266	19,947,266
Interest and Dividends	 9,500,000	9,500,000		3,084,812	(6,415,188)
Total Investment Income	9,500,000	9,500,000		23,032,078	13,532,078
Less Investment Expense	 (450,000)	(450,000	)	(413,718)	36,282
Net Investment Income	 9,050,000	9,050,000		22,618,360	13,568,360
Total Additions	 21,604,100	21,604,100		35,167,168	13,563,068
DEDUCTIONS					
Pension Benefits	12,830,000	12,830,000		12,821,164	(8,836)
Administrative Expenses	 79,400	79,400		51,872	(27,528)
Total Deductions	 12,909,400	12,909,400		12,873,036	(36,364)
NET INCREASE	\$ 8,694,700 \$	8,694,700	=	22,294,132 _\$	13,599,432
NET POSITION RESTRICTED FOR PENSION BENEFITS					
January 1				149,860,104	
December 31			\$	172,154,236	

Notes to Required Supplementary Information

Budgets

An annual budget is adopted for the Fund by the City Council of the City. The budget is adopted on a basis consistent with generally accepted accounting principles. The budget, which may not be legally exceeded at the fund level, lapses at the end of the fiscal year. Once adopted, the budget may be amended by the City Council.